

## Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00  
DODE-00 DHA-05 BIB-01 CU-04 OES-07 /077 W  
-----031759 091638Z /43

R 091555Z SEP 77  
FM USMISSION NATO  
TO SECSTATE WASHDC 5761  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BERLIN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY MOSCOW POUCH  
AMEMBASSY PRAGUE  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW

C O N F I D E N T I A L SECTION 01 OF 03 NATO 08633

BELGRADE FOR USDEL CSCE

E.O. 1165A: GDS  
TAGS: CSCE, NATO  
SUBJECT: CSCE: EASTERN PERFORMANCE ON FAMILY REUNIFICATION

REF: NATO 8313 (NOTAL)

THERE FOLLOWS THE TEXT OF AN INTERNATIONAL STAFF PAPER,  
DESIGNED TO ASSIST ALLIED WORK ON NEW PROPOSALS FOR  
BELGRADE (SEE PARA 7 H REFTTEL), WHICH CONTAINS:

(A) "A TABLE SUMMARIZING EASTERN PERFORMANCE IN GRANTING  
PRIORITY TREATMENT TO URGENT CASES IN THE FIELDS OF  
FAMILY MEETINGS AND FAMILY REUNIFICATION;

(B) TWO TABLES SUMMARIZING EASTERN PERFORMANCE IN THE  
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PROCESSING OF APPLICATIONS FOR FAMILY MEETINGS, FAMILY  
REUNIFICATION AND BINATIONAL MARRIAGES AND SHOWING HOW  
INDIVIDUAL COUNTRIES FARE AGAINST THE CRITERIA OF THE  
VARIOUS SUGGESTED INTERPRETATIONS OF WHAT CONSTITUTES  
"REASONABLE TIME LIMITS" AND "AS EXPEDITIOUSLY AS  
POSSIBLE".

THE INTERNATIONAL STAFF NOTED THAT THIS INFORMATION IS EXTRACTED FROM THE HUMAN CONTACTS COUNTRY PAPERS (ISD/140 (REVISED), AND THAT SOME INFORMATION IS STILL SUBJECT TO CLARIFICATION AND/OR CONFIRMATION WHEN THE IS RECEIVES THE FINAL REVISIONS OF THOSE PAPERS.

BEGIN TEXT:

- EASTERN PERFORMANCE IN URGENT CASES

- THE FOLLOWING TABLE SUGGESTS THAT THE UNWILLINGNESS OF MOST EASTERN COUNTRIES TO GIVE PRIORITY TREATMENT TO URGENT CASES IN THE FIELDS OF FAMILY MEETINGS AND FAMILY REUNIFICATION CONSTITUTES A MAJOR EXAMPLE OF NON-IMPLEMENTATION.

PERFORMANCE OF EASTERN COUNTRIES IN GIVING PRIORITY IN CASES OF "URGENT NECESSITY" (FAMILY MEETINGS) OR OF AN "URGENT CHARACTER" (FAMILY REUNIFICATION).

FAMILY MEETINGS:

USSR: SOMETIMES

BULGARIA: SOMETIMES, INCASES INVOLVING "LEGAL" EMIGRANTS ONLY

CSSR: INCONSISTENTLY GIVEN; SELDOM (ONE ALLY)

GDR: ONLY SOME PRIORITY TREATMENT DESPITE SPECIFIC

GDR REGULATIONS

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HUNGARY: YES

POLAND: OFTEN

ROMANIA: NORMALLY NONE

FAMILY REUNIFICATION:

USSR: SOMETIMES

BULGARIA: YES IN CASES INVOLVING "LEGAL" EMIGRANTS ONLY

CSSR: NO REAL DISTINCTION GIVEN TO URGENT CASES

GDR: NONE EVIDENT

HUNGARY: YES

POLAND: YES

ROMANIA: NONE

I. PROCESSING PERIODS IN THE HUMAN CONTACTS FIELDS

APPROXIMATE PROCESSING PERIOD OF EASTERN COUNTRIES IN DEALING WITH APPLICATIONS BY THEIR CITIZENS FOR FAMILY MEETINGS, FAMILY REUNIFICATION AND MARRIAGES WITH CITIZENS OF OTHER STATES.

FROM SUBMISSION OF EACH APPLICATION TO (1) ISSUE OF NECESSARY DOCUMENTS WHEN APPLICATION APPROVED, OR (2) REFUSAL OF APPLICATION (WHEN GIVEN)

FAMILY MEETINGS:

USSR: ANYWHERE FROM 1-12 MONTHS

BULGARIA: NORMALLY WITHIN 60 DAYS FOR VISITS TO "LEGAL"

EMIGRANTS LONGER (?) IN MORE COMPLICATED CASES

CSSR: 3-6 WEEKS

GDR: 3-10 DAYS (TO FRG); 3-4 WEEKS UP TO "FEW" MONTHS

(SUBJECT TO CLARIFICATION)

HUNGARY: 30 DAYS

POLAND: 2 MONTHS AVERAGE

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FM USMISSION NATO

TO SECSTATE WASHDC 5762

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW POUCH

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

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ROMANIA: NORMALLY 2-6 MONTHS PLUS UP TO 2 MONTHS OR  
MORE FOR PRELIMINARY "PERMISSION" TO MAKE APPLICATION

FAMILY REUNIFICATION:

USSR: ABOUT 75 PER CENT WITHIN 6 MONTHS (BY LAW

PROCESSING SHOULD BE DONE WITHIN 3 MONTHS

BULGARIA: SEVERAL WEEKS ("LEGAL" CASES); LONGER (?)

IN MORE COMPLICATED ONES ; ..

CSSR: 2-6 MONTHS

GDR: 1 YEAR MINIMUM (SUBJECT TO CONFIRMATION)

HUNGARY: 1-2 MONTHS

POLAND: MANY MONTHS OR EVEN YEARS (SUBJECT TO CLARIFICATION)

ROMANIA: NORMALLY FROM 6-12 MONTHS (RARE CASES LESS)

PLUS UP TO 2 MONTHS OR MORE FOR "PERMISSION" TO MAKE  
APPLICATION  
BINATIONAL MARRIAGES:

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- (I) PERMISSION TO MARRY

USSR: 2-6 MONTHS MOST JUST UNDER 6  
BULGARIA: 3 MONTHS AT BEST TO 6 MONTHS AND SOMETIMES  
LONGER  
CSSR: SOME BUREAUCRATIC DELAY (SUBJECT TO CLARIFICATION)  
GDR: 6 MONTHS TO 2 YEARS  
HUNGARY: UP TO 6 MONTHS  
POLAND: NO PERMISSION NEEDED  
ROMANIA: 8-12 MONTHS

- (II) EXIT AFTER MARRIAGE:

USSR: 2-6 MONTHS  
BULGARIA: 3-6 MONTHS AT BEST  
CSSR: 3-6 MONTHS  
GDR: 1-4 MONTHS  
HUNGARY: WITHIN 1 MONTH  
POLAND: UP TO 6 MONTHS, BUT COULD GO TO 9  
ROMANIA: USUALLY WITHIN 3 MONTHS, BUT CASES OF UP TO 6

## II. HOW EASTERN PERFORMANCES COMPARE AT DIFFERENT PROCESSING PERIODS

### FAMILY MEETINGS

- COUNTRIES WHOSE PROCESSING PERIODS SEEM NORMALLY  
OR OFTEN TO EXCEED:

(A) THREE MONTHS: USSR, ROMANIA  
(B) TWO MONTHS: USSR, ROMANIA, GDR (OFTEN?) AND  
POSSIBLY BULGARIA (OFTEN) AND POLAND (SOMETIMES)  
(C) SIX WEEKS: USSR, BULGARIA, POLAND, ROMANIA,  
GDR (OFTEN)  
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(D) ONE MONTH: USSR, BULGARIA, POLAND, ROMANIA, CSSR  
(OFTEN), GDR (OFTEN) AND POSSIBLY HUNGARY (SOMETIMES)  
FAMILY REUNIFICATION

- COUNTRIES WHOSE PROCESSING PERIODS SEEM NORMALLY OR

OFTEN TO EXCEED:

(A) THREE MONTHS: USSR, GDR, POLAND, ROMANIA, CSSR (OFTEN)  
AND POSSIBLY BULGARIA (OFTEN)

(B) TWO MONTHS: USSR, CSSR, GDR, POLAND, ROMANIA,  
BULGARIA (OFTEN) AND POSSIBLY HUNGARY (OFTEN)

BINATIONAL MARRIAGES

- (I) PERMISSION TO MARRY:

EASTERN COUNTRIES WHOSE PROCESSING PERIODS SEEM NORMALLY  
OR OFTEN TO EXCEED:

(A) THREE MONTHS: USSR, BULGARIA, GDR, HUNGARY, ROMANIA

(B) TWO MONTHS: USSR, BULGARIA, GDR, HUNGARY, ROMANIA  
AND POSSIBLY CSSR (OFTEN) (NO PERMISSION NEEDED IN POLAND)

- (II) EXIT OF EASTERN SPOUSE AFTER MARRIAGE:

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EASTERN COUNTRIES WHOSE PROCESSING PERIODS SEEM NORMALLY  
OR OFTEN TO EXCEED:

(A) THREE MONTHS: USSR, BULGARIA, CSSR, POLAND, GDR (OFTEN)  
ROMANIA (OFTEN)  
(B) TWO MONTHS: USSR, BULGARIA, CSSR, GDR, POLAND,  
ROMANIA. BENNETT

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## Message Attributes

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**TAGS:** CSCE, NATO  
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**Review Markings:**  
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